

## Message Text

CONFIDENTIAL

PAGE 01 STATE 187191

21

ORIGIN SS-25

INFO OCT-01 ISO-00 /026 R

DRAFTED BY EUR/SOV:LWILLEMS:JLR

APPROVED BY EUR/SOV:MGARRISON

EUR/SOV:M. LEVITSKY

C - W. SHINN

ORM (INFO)

INR/RSB (INFO)

S/S:REWOODS

----- 122294

R 072305Z AUG 75

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

INFO AMCONSUL LENINGRAD

AMEMBASSY ROME

AMEMBASSY VIENNA

USMISSION GENEVA

AMEMBASSY TEL AVIV

C O N F I D E N T I A L STATE 187191

EXDIS

E.O. 11652: GDS

TAGS: PINT PFOR SREF CVIS UR IS US

SUBJECT:SOVIET JEWISH EMIGRATION

REF: STATE 155872 NOTAL

1. OFFICER IN ISRAELI EMBASSY WASHINGTON REPORTED 842 SOVIET JEWISH EMIGRANTS ARRIVED VIENNA IN JULY; 531 PRO-CEEDED TO ISRAEL, AND 311 CHOSE TO SETTLE ELSEWHERE. ACCORDING TO DEPARTMENT'S RECORDS, JULY FIGURE OF 842 IS LOWEST MONTHLY 1975 FIGURE FOR ARRIVALS IN VIENNA. CUMULATIVE 1975 TOTAL JANUARY THROUGH JULY IS 7305. FIRST HALF OF 1975 WAS AS FOLLOWS (ACCORDING TO ISRAELI EMBASSY):

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 187191

MONTH    ARRIVALS IN VIENNA

JAN	1254
FEB	1295
MARCH	876
APRIL	1108
MAY	844
JUNE	1086

TOTAL        6463 JANUARY THROUGH JUNE

2. DEPTOFFS NOTED THAT PROMINENT SOVIET HAD CITED DECREASE IN IMMIGRATION OF AMERICANS TO ISRAEL AS EVIDENCE OF DECLINING APPEAL OF ISRAEL FOR JEWS IN ALL COUNTRIES, AND HAD SUGGESTED DECLINE OF SOVIET JEWISH EMIGRATION SHOULD BE SEEN IN THAT CONTEXT. ISRAELI EMBOFF ACKNOWLEDGED THERE HAS BEEN SOME DECLINE IN REQUEST FOR VYZOVs - IN PAST ABOUT 5,000 NEW VYZOVs WERE SENT FROM ISRAEL TO USSR MONTHLY, NOW ABOUT 3,000 ARE SENT MONTHLY. THERE ARE NOW ABOUT 140,000 VALID VYZOVs IN THE USSR. ISRAELI EMBOFF EXPRESSED CONVICTION THAT MANY MORE SOVIET JEWS WOULD APPLY TO EMIGRATE IF REFUSALS AND HARASSMENT LESSENED AND "WAY WAS OPEN" FOR EMIGRATION. HE EXPRESSED HOPE THAT RECENT SIGNING OF CSCE MAY PRODUCE SOME LIBERALIZATION OF SOVIET EMIGRATION CONTROLS AND SUGGESTED CSCE PROVIDES OPPORTUNITY FOR SOVIETS TO LIBERALIZE EXIT VISA PRACTICES WITHOUT LOSING FACE BY APPEARING TO ACT UNDER DURESS.

3. ISRAELI EMBOFF NOTED THAT SINCE 1968 ABOUT 100,000 SOVIET JEWS HAD SETTLED IN ISRAEL, AND ONLY ABOUT 5 PERCENT SUBSEQUENTLY LEFT. HE SAID ABOUT 80,000 LETTERS ARE SENT FROM ISRAEL TO THE USSR ANNUALLY, AND THE STACKS OF LETTERS FROM DISSATISFIED EMIGRANTS WHICH SOVIET OFFICIALS LIKE TO SHOW FOREIGN VISITORS MUST BE SEEN IN PERSPECTIVE.

4. HE ACKNOWLEDGED AS GENERALLY ACCURATE JULY 25 AP (LANCASHIRE) ARTICLE IN WASHINGTON POST (COPY POUCHED FOR EMBASSY'S BACKGROUND) ABOUT GENERAL DECLINE IN IMMIGRATION TO ISRAEL. ARTICLE REPORTED THAT TOTAL IMMIGRATION TO ISRAEL FROM ALL COUNTRIES IN 1972 WAS 56,000; IN 1974

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 187191

32,000; IN FIRST FIVE MONTHS OF 1975 6,000, OF WHICH 800 WERE AMERICANS. ARTICLE STATES THAT ACCORDING TO FIGURES FROM JEWISH AGENCY AND ISRAEL, ONE OUT OF THREE SOVIET JEWS WHO RECEIVE SOVIET EXIT PERMISSION PROCEED TO COUNTRIES OTHER THAN ISRAEL, AND THAT TWENTY THOUSAND PERSONS EMIGRATED FROM ISRAEL LAST YEAR, WHICH WAS DOUBLE NUMBER OF PREVIOUS YEARS. CHIEF OF JEWISH AGENCY IMMIGRATION DEPARTMENT REPORTED AS ATTRIBUTING DROP IN IMMIGRATION TO SECURI-

TY FEARS, ISRAELI ECONOMIC PROBLEMS, AND QUALITY OF LIFE.  
KISSINGER

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DATA, EMIGRANTS, POPULATION MOVEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 07 AUG 1975  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MorefiRH  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE187191  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** LWILLEMS:JLR  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750273-1147  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750872/aaaactlo.tel  
**Line Count:** 117  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN SS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 75 STATE 155872  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** MorefiRH  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 02 JUL 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <08 APR 2003 by BoyleJA>; RELEASED <02 JUL 2003 by MorefiRH>; APPROVED <02 JUL 2003 by MorefiRH>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** OVIET JEWISH EMIGRATION  
**TAGS:** PINT, PFOR, SREF, CVIS, UR, IS, US  
**To:** MOSCOW  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006